

The **KPMG tax shelter fraud** scandal involves allegedly illegal U.S. tax shelters by KPMG that were exposed beginning in 2003. In early 2005, the United States member firm of KPMG International, KPMG LLP, was accused by the United States Department of Justice of fraud in marketing abusive tax shelters. The Evil in this world has many faces and works in many ways.

## **KPMG to Pay \$456 Million for Criminal Violations**

IR-2005-83, Aug. 29, 2005

WASHINGTON — KPMG LLP (KPMG) has admitted to criminal wrongdoing and agreed to pay \$456 million in fines, restitution and penalties as part of an agreement to defer prosecution of the firm, the Justice Department and the Internal Revenue Service announced today.

In addition to the agreement, nine individuals—including six former KPMG partners and the former deputy chairman of the firm—are being criminally prosecuted in relation to the multi-billion dollar criminal tax fraud conspiracy. As alleged in a series of charging documents unsealed today, the fraud relates to the design, marketing, and implementation of fraudulent tax shelters.

In the largest criminal tax case ever filed, KPMG has admitted that it engaged in a fraud that generated at least \$11 billion dollars in phony tax losses which, according to court papers, cost the United States at least \$2.5 billion dollars in evaded taxes. In addition to KPMG's former deputy chairman, the individuals indicted today include two former heads of KPMG's tax practice and a former tax partner in the New York, NY office of a prominent national law firm.

"Corporate fraud has far-reaching consequences, both to the marketplace and those whose livelihoods depend on companies that maintain honest business practices," said Attorney General Alberto R. Gonzales. "Today's agreement requires KPMG to accept responsibility and make amends for its criminal conduct while protecting innocent workers and others from the consequences of a conviction. The stiff financial penalty announced today means that the firm is paying for its conduct, while the guarantees of cooperation, oversight, and meaningful reform will help to ensure that its future business is conducted with honesty and integrity."

The criminal information and indictment together allege that from 1996 through 2003, KPMG, the nine indicted defendants and others conspired to defraud the IRS by designing, marketing and implementing illegal tax shelters. The charging documents focus on four shelters that the conspirators called FLIP, OPIS, BLIPS and SOS.

According to the charges, KPMG, the indicted individuals, and their co-conspirators concocted tax shelter transactions—together with false and fraudulent factual scenarios to support them—and targeted them to wealthy individuals who needed a minimum of \$10 or \$20 million in tax losses so that they would pay fees that were a percentage of the desired tax loss to KPMG, certain law firms, and others instead of paying billions of dollars in taxes owed to the government. To further the scheme, KPMG, the individual defendants, and their co-conspirators allegedly filed and caused to be filed false and fraudulent tax returns that claimed phony tax losses.

KPMG also admitted that its personnel took specific deliberate steps to conceal the existence of the shelters from the IRS by, among other things, failing to register the shelters with the IRS as required by law; fraudulently concealing the shelter losses and income on tax returns; and attempting to hide the shelters using sham attorney–client privilege claims.

The information and indictment allege that top leadership at KPMG made the decision to approve and participate in shelters and issue KPMG opinion letters despite significant warnings from KPMG tax experts and others throughout the development of the shelters and at critical junctures that the shelters were close to frivolous and would not withstand IRS scrutiny; that the representations required to made by the wealthy individuals were not credible; and the consequences of going forward with the shelters—as well as failing to register them—could include criminal investigation, among other things.

The agreement provides that prosecution of the criminal charge against KPMG will be deferred until Dec. 31, 2006 if specified conditions—including payment of the \$456 million in fines, restitution, and penalties—are met. The \$456 million penalty includes: \$100 million in civil fines for failure to register the tax shelters with the IRS; \$128 million in criminal fines representing disgorgement of fees earned by KPMG on the four shelters; and \$228 million in criminal restitution representing lost taxes to the IRS as a result of KPMG's intransigence in turning over documents and information to the IRS that caused the statute of limitations to run. If KPMG has fully complied with all the terms of the deferred prosecution agreement at the end of the deferral period, the government will dismiss the criminal information.

To date, the IRS has collected more than \$3.7 billion from taxpayers who voluntarily participated in a parallel civil global settlement initiative called Son of Boss. The BLIPS and SOS shelters are part of the Son of Boss family of tax shelters.

The agreement requires permanent restrictions on KPMG's tax practice, including the termination of two practice areas, one of which provides tax advice to wealthy individuals; and permanent adherence to higher tax practice standards regarding the issuance of certain tax opinions and the preparation of tax returns. In addition, the agreement bans KPMG's involvement with any pre-packaged tax products and restricts KPMG's acceptance of fees not based on hourly rates. The agreement also requires KPMG to implement and maintain an effective compliance and ethics program; to install an independent, government-appointed monitor who will oversee KPMG's compliance with the deferred prosecution agreement for a three-year period; and its full and truthful cooperation in the pending criminal investigation, including the voluntary provision of information and documents.

Richard Breeden, former Securities and Exchange Commission Chairman, has been appointed to serve as the independent monitor. After his duties end, the IRS will monitor KPMG's tax practice and adherence to elevated standards for two years.

Should KPMG violate the agreement, it may be prosecuted for the charged conspiracy, or the government may extend the period of deferral and/or the monitorship.

"Today's actions demonstrate our resolve to hold accountable those who play fast and loose with the tax code," said IRS Commissioner Mark Everson. "At some point such conduct passes from clever accounting and lawyering to theft from the people. We simply can't tolerate flagrant abuse of the law and of professional obligations by tax practitioners, particularly those associated with so-called blue chip firms like KPMG, that by virtue of their prominence set the standard of conduct for others. Accountants and attorneys should be the pillars of our system of taxation, not the architects of its circumvention."

The nine individuals named in the indictment are:

- Jeffrey Stein, former Deputy Chairman of KPMG, former Vice Chairman of KPMG in charge of Tax, and former KPMG tax partner;
- John Lanning, former Vice Chairman of KPMG in charge of Tax, and former KPMG tax partner;
- Richard Smith, former Vice Chairman of KPMG in charge of Tax, a former leader of KPMG's Washington National Tax, and former KPMG tax partner;
- Jeffrey Eischeid, former head of KPMG's Innovative Strategies group and its Personal Financial Planning Group, and former KPMG tax partner;
- Philip Wiesner, former Partner-In-Charge of KPMG's Washington National Tax office and former KPMG tax partner;
- John Larson, a former KPMG senior tax manager;
- Robert Pfaff, a former KPMG tax partner;
- Raymond J. Ruble, a former tax partner in the New York, NY office of a prominent national law firm; and
- Mark Watson, a former KPMG tax partner in its Washington National Tax office.

The indictment alleges that as part of the conspiracy to defraud the United States, KPMG, the nine defendants and their co-conspirators prepared false and fraudulent documents—including engagement letters, transactional documents, representation letters, and opinion letters—to deceive the IRS if it should learn of the transactions. KPMG, the indicted defendants and their co-conspirators are also charged with preparing false and fraudulent representations that clients were required to make in order to obtain opinion letters from KPMG and law firms—including Ruble's law firm—that purported to justify using the phony tax shelter losses to offset income or gain.

The conspirators allegedly concealed from the IRS the fact that the opinion letters provided by KPMG and the law firms were not independent and were instead prepared by entities involved in the design, marketing and implementation of the shelters. Had the IRS known this, the opinion letters would have been rendered worthless.

KPMG admitted that the opinion letters issued for the FLIP, OPIS, BLIPS and SOS shelters were false and fraudulent in numerous respects, including false claims that transactions were legitimate investments instead of tax shelters; and also false claims that clients were entering into certain transactions making up the shelters for investment purposes or to diversify their portfolios, when these actually served to disguise the shelters.

KPMG also admitted that the clients' motivations were to get a tax loss, and with respect to BLIPS, the opinion letters also included false claims about the duration of the transaction and the clients' motivation for terminating the transaction. According to the charges, BLIPS was also based on false claims about the existence and investment purpose of a loan, when these were in fact sham loans that had nothing to do with any investment, and at least one of the banks never even funded the purported loans.

According to the charging documents, Smith, Eischeid, and others caused KPMG to provide false, misleading and incomplete documents and testimony in response to a Senate subpoena, which was delivered as part of an investigation into tax shelters being conducted by the Senate Governmental Affairs Committee's Permanent Subcommittee on Investigations.

Assistant U.S. Attorneys Justin S. Weddle and Stanley J. Okula, Jr.—together with Special Assistant U.S. Attorney and Tax Division Trial Attorney Kevin M. Downing—are in charge of the prosecution. The investigation and

prosecution are being supervised by Shirah Neiman, Chief Counsel to the U.S. Attorney for the Southern District of New York.

For the IRS, the case was investigated by a team of special agents and revenue agents from the agency's criminal and civil divisions.

The individual defendants are scheduled to be arraigned by Judge Lewis Kaplan.

The charges contained in the indictment are merely accusations, and the defendants are presumed innocent unless and until proven guilty.

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http://www.irs.gov/uac/KPMG-to-Pay-\$456-Million-for-Criminal-Violations

## Bernie Madoff's \$50 Billion Ponzi Scheme

The shocking revelation that prominent investment manager Bernard Madoff's hedge fund, Ascot Partners, was a giant scam will intensify redemptions from scores of other hedge funds that will be forced to liquidate holdings and increase downward pressure on stock prices.

This additional negative influence on the market, together with liquidations by mutual funds facing redemptions and endowments facing the need for liquidity, are three significant barriers for optimism about the direction of stock prices in the near term.

Until Madoff came along, the Equity Funding scandal may have been the largest fraud in dollar terms in U.S. history. A publicly held company whose shares traded on the New York Stock Exchange, the top executives falsified 64,000 insurance policies that were used to report revenues of \$2 billion. The company also sold \$25 million in counterfeit bonds and had missing assets of \$100 million. Three auditors and high ranking executives served prison terms.

## Tax implications of Madoff scandal are huge and taxpayers may be soaked for IRS refunds to investors

**February 13, 2009** 9:34 AM MST

The more the public learns about Bernard Madoff's scandal and its purported \$50 billion losses in a spectacular Wall Street swindle the worse it seems to get.

Never mind that no one really knows the scope of the loss--whistleblower Harry Markopolis says it may be only half the amount described by the news media. Another thing no one knows is the extent of tax refunds due the cheated investors. Taxpayers may be taking a big hit when the Internal Revenue Service squares up with Madoff's customers who had been paying taxes on non-existent assets

The bottom line price tag to taxpayers for Madoff's mess is the subject of Wall Street conference room speculation as tax lawyers and specialists in the rarified world of high finance struggle to get a handle on all the variables.

First off, there is no central repository of reported losses, hence the wide range from Markopolos' estimates of \$25 billion to the media's more often reported \$50 billion losses. One Wall Street tax specialist has described the scandal as "hard to get your arms around it."

The complicated and arcane tax laws that govern investments get even more confusing sorting out theft losses, offset losses, and assessed losses. Then there are long-term losses and short-term losses.

The burden of proof for many of the tax recovery options falls on the taxpayer which may complicate the problems of Madoff investors who have very little information about the inside goings-on of the Madoff operation.

One challenge will be the demarcation of the slippery slope when a legitimate business turned fraudulent. The IRS can be expected to define the analysis narrowly. Basic questions have accountants and tax lawyers already debating on a course of action.

Which losses were because of theft and which were just capital losses normal to all stock market trades? It turns out there is no one answer because of differing state laws from one jurisdiction to the next. New York investors may be looking at a different tax recovery strategy then investors in Massachusetts.

How much was actually lost? The original investment? The investment plus earnings? The investment, earnings and tax paid? The answer may lie with the structure of the investment.

Then there is the nebulous 'reasonable certainty of recovery' which is much like trying to define a negative. And timing is a problem. When did the loss actually occur? Under what schedule can recovery of tax payments by Madoff's clients be made?

Are fraudulent conveyance laws of any help? Do victims of an investment swindle file amended tax returns? Are the laws of abandonment controlling?

The victims of Madoff's investment operation and the lawyers and accountants that are advising them are hoping the IRS issues a special guidance memorandum to help find a path through the maze. The IRS issued a guidance after the Katrina hurricane disaster to help sort out casualty insurance claims. In any event, quick decisions need to be made before the April 15th tax deadline while the resulting tax liability of taxpayers may be enormous.

http://www.examiner.com/article/tax-implications-of-madoff-scandal-are-huge-and-taxpayers-may-be-soaked-for-irs-refunds-to-investors